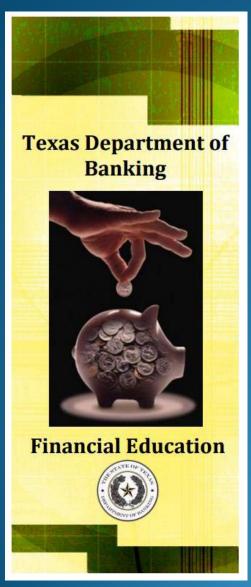
Texas Department of Banking



Guidance on Federal and State Filings for Money Services Businesses

March 23, 2017

Leilani Lim-Villegas Financial Education Coordinator Austin, Texas



Texas Department of Banking

March 23, 2017

Sharing State Examination Reports with a Bank

Jesus "Jesse" Saucillo, CAMS
Review Examiner of Special Audits Division



Information Contained in Reports are Confidential

★ License holders previously requested authorization to share Reports of Examination (ROEs) with banks

- * ROEs are Departmental property that cannot be shared without Departmental authorization
 - ➤ Information in ROEs is confidential under Texas Finance Code Section 151.606



- ★ Supervisory Memorandum (SM) 1013 was issued on February 22, 2016
- ★ Intended to assist license holders in opening or maintaining bank accounts
 - Help address de-risking practices by banks
- * Allows for license holders to share Departmental ROEs with banks
 - Demonstrate compliance with state and federal regulations
 - Part of MSB's due diligence documentation



- ★ Prior to sharing ROEs with banks, MSB license holders must take the following two actions
 - Redact any customer personal information as well as any reference to the filing of suspicious activity reports
 - > Enter into a written agreement with bank
 - ✓ Must acknowledge that the ROE is confidential under Texas Finance Code Section 151.606
 - ✓ Agrees to take appropriate steps to ensure ROE is confidential



- ★ License holders must maintain a list of every bank it has shared an ROE with
 - ➤ A copy of the confidentiality agreement between bank and MSB must also be made available for review
- ★ Banks may not release ROEs with other third parties without written authorization from both Department and MSB
- ★ SM 1013 only applies to sharing of ROE with banks for maintaining or opening bank account
 - For any other circumstance, license holder must obtain Departmental written authorization to release ROE



- * Applies to ROEs solely issued by the Texas Department of Banking
 - ➤ Does not apply to joint examination ROEs
- ★ For ROEs in connection with joint examinations, the MSB must obtain authorization from each participating state regulator
 - > Notably, several states have regulations that prohibit the release of ROEs



Contact Information

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FinCEN CTR and SAR Guidance for Money Services Businesses

Presented By: Anthony Dash
Lead FinCEN Resource Center Specialist
Regulatory Support Section
Liaison Division



What is FinCEN?

The Financial Crimes Enforcement Network (FinCEN) is a bureau of the U.S. Department of the Treasury. FinCEN's mission is to safeguard the financial system from illicit use and combat money laundering and promote national security through the collection, analysis, and dissemination of financial intelligence and strategic use of financial authorities.



Bank Secrecy Act (BSA)

FinCEN exercises regulatory authority over the BSA, which requires financial institutions to maintain appropriate records and file certain reports with regards to currency transactions (CTR) and suspicious activity (SAR). Banks, Credit Unions, Money Services Businesses, Casinos, and Broker/Dealers are some of the financial institutions that are subject to the BSA.



Importance of BSA Data

BSA data that is collected on reports such as CTRs and SARs filed by financial institutions account for a tremendous amount of financial information that is essential to tracing and identifying potential avenues of terrorist financing, money laundering, and other illicit activity. The data extracted from BSA filings is extremely useful to law enforcement agencies, by assisting in identifying and linking investigative information and intelligence with ongoing investigations, as well as in identifying leads for new investigations.



Currency Transaction Report (CTR)



Definitions

 Currency - The coin and paper money of the United States or any other country, which is circulated and customarily used and accepted as money.





















 Transaction in Currency - The physical transfer of currency from one person to another. This does not include a transfer of funds by means of bank check, bank draft, wire transfer or other written order that does not involve the physical transfer of currency.



Currency Transaction Report (CTR)

- The FinCEN CTR (Form 112) is required to be filed for each deposit, withdrawal, exchange of currency, or other payment or transfer, by, through, or to the financial institution which involves a transaction in currency of more than \$10,000.
- Multiple transactions must be treated as a single transaction if the financial institution has knowledge that they are conducted by or on behalf of the same person and they result in either currency received (cash in) or currency disbursed (cash out) by the financial institution totaling more than \$10,000 during any one business day.



Transactions that Require a CTR

Only cash transactions that, if alone or when aggregated, exceed \$10,000 should be reported on the FinCEN CTR. Cash In and Cash out transactions shall not offset against one another. If there are both Cash In and Cash Out transactions, the amounts should be considered separately and not aggregated. However, they may be reported on a single FinCEN CTR. If there is a currency exchange, it should be aggregated separately with each of the cash in and cash out totals.



Examples of Reportable Transactions

Reportable*
Not Reportable

• **Example 1:** Robert presents \$11,000 in currency for a money transfer out. He also cashes a check and receives \$3,000 in currency.

```
(Total\ Cash\ In = $11,000*,\ Total\ Cash\ Out = $3,000)
```

• **Example 2:** Maria presents \$11,000 in currency for a money transfer out. Later that same day, Maria comes back and cashes a check to receive \$12,000 in currency.

```
(Total\ Cash\ In = $11,000*,\ Total\ Cash\ Out = $12,000*)
```

• **Example 3:** Mike presents \$6,000 in currency for a money transfer out. He also cashes a check and receives \$4,000 in currency. Further, he presents \$5,000 in currency to be exchanged for the equivalent in Euro's.

```
(Total\ Cash\ In = $11,000*,\ Total\ Cash\ Out = $9,000)
```

Example 4: Cindy presents a check with a face value of \$10,025 that she would like to cash. The MSB that is cashing the check charges her a \$50 fee to cash the check. The MSB deducts their fee and after cashing the check, returns \$9,975 in currency to Cindy. (Total Cash In = \$0, Total Cash Out = \$9,975)



How to File a CTR

- CTRs must be filed within 15 days from the date of the reportable transaction.
- CTRs as well as other BSA reports can be filed by logging into the BSA E-filing System and filing FinCEN Form 112.
- Visit <u>www.fincen.gov</u> and click the "E-filing" icon





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FBAR (FINCEN 114) Report Foreign Bank and Financial Accounts Filing Information - Due Date April 18, 2017



New Due Date for FBARs

December 16, 2016

FINCEN has announced a new annual due date for filing Reports of Foreign Bank and Financial Accounts (FInCEN Form 114).

FINCEN Fines Western Union Financial Services, Inc. for Past Violations of Anti-Money Laundering Rules in Coordinated Action with DOJ and FTC

January 19, 2017

FBAR Filing Requirement for Certain Financial Professionals

December 16, 2016

Read More News



Money Services Businesses Information

MSB Registrant Search and MSB Registration



E-Filing

ectronic Filing System for Bank Secrecy Act Forms



SAR Statistics

Interactive Suspicious Activity Report Statistics





BSA E-FILING SYSTEM

FINANCIAL CRIMES ENFORCEMENT NETWORK

BSA Home

Using BSA E-Filing

Take a Tour

File an Individual FBAR

Become a BSA E-Filer

Frequently Asked Questions

Help

Site Map

E-Filing System Login

Welcome to the BSA E-Filing System

The BSA E-Filing System supports electronic filing of Bank Secrecy Act (BSA) forms (either individually or in batches) through a FinCEN secure network. BSA E-Filing provides a faster, more convenient, more secure, and more cost-effective method for submitting BSA forms. <u>Additional</u> benefits are listed under Using BSA E-Filing.



How does BSA E-Filing work?

The BSA E-Filing System is hosted on a secure website accessible on the Internet. Organizations that file BSA forms with FinCEN can securely access the system after they apply for and receive a user ID and password from FinCEN.







Hot Topics

- ▶ New Due Date for FBARs
- Additional E-Filing Method for FBAR Individual Filers
- FBAR Electronic Filing Technical Overview
- Informational Webinar: FBAR
 Electronic Filing Technical Overview

User Quick Links

RMSB Website

FBAR Filers

- File an Individual FBAR
- Line Item Instructions For Completing the FBAR
- ▶ FinCEN Form 114(a)
- ▶ FBAR FAQ's

Supervisory Users

- Getting Started with BSA E-Filing
- Submitting the Supervisory User Application Form
- Obtaining Authorization as Supervisory User

General Users

Downloading the Adobe Reader

Batch Filers

 FinCEN FBAR Electronic Filing Requirements





BSA E-FILING SYSTEM

FINANCIAL CRIMES ENFORCEMENT NETWORK

BSA E-Filing Home

New to BSA E-Filing

Next Steps for Using BSA E-Filing

Alerts

View Alerts

Documentation

- Computer Based Training
- Frequently Asked
 Questions
- Quick Reference
- SDTM Requirements
- Supervisory User Manual
- User Manual

File FinCEN Reports

- Form 8300
- Report 112 CTRBatch
- Report 112 CTR
- Report 111 SARBatch
- Report 111 SAR
- Report 110 DOEPBatch
- Report 110 DOEP
- Report 114 FBARBatch
- Report 114 FBAR
- Report 107 RMSB
- Submit FinCEN Report

Welcome to the BSA E-Filing System

You are currently logged in as Anthony Dash. Last login: February 03, 2017 at 11:15:30 AM EST.

The BSA E-Filing System allows you to file BSA forms with FinCEN via a secure Internet connection. BSA E-Filing allows you to receive system alerts and advisories via BSA E-Filing and respond to them by sending secure messages to FinCEN.

To learn how the system works, download and review the BSA E-Filing User Manual, Quick Reference Guide, and/or Supervisory User Manual depending on your role, all three of which are available on the BSA E-Filing Documentation menu to the left. If you have questions that are not resolved by the BSA E-Filing documentation, contact the BSA E-Filing Help Desk at 1-866-346-9478 or BSAEFilingHelp@fincen.gov. The Help Desk regular hours of operation are 8:00 am - 6:00 pm East Coast Time, Monday - Friday. Please note that the Help Desk is closed on Federal holidays.





Step 1. Person Information	Step 2. Amount and Type of Transaction	Step 3. Financial Institution Information	
rency Transac o. 1608-0084	ction Report	Vers	ion Number: 1.2
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PIN, I acknowledge t	hat I am electronically signin	g the BSA report submitte	ed.
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First name	Unknown				
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Occupation or type of	business				
NAICS Code					
0 Address	Unknown				
1 City	Unknown				
2 State	Unknown		+13 ;	ZIP/Postal Code Unknown	
4 Country	Unknown		•		
5 TIN	Unknown		16	TIN type	
7 Date of birth	Unknown				
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1 Cash in amount for			5		10.0
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Home	Step 1. Person Information	Step 2. Amount a Transact		Financial Institution Information	
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3 Date of transaction					
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5 CASH IN: (In U.S. dollar	equivalent)		27 CASH OUT: (In U.S	. dollar equivalent)	
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d Purchase of negotiable insi	trument (s)	.00_	d Negotiable instrument(s)) cashed	.0
e Currency exchange(s)	×	.00	e Currency exchange(s)	<u></u>	.00
f Currency to prepaid access		.00_	f Currency from prepaid a	occess	.0
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37a - Casino/Card Club is checked, Indicate type (check only one) State licensed casino	Other (specify)				
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Suspicious Activity Report (SAR)



When is SAR filing required?

- Every MSB must file a SAR to report any suspicious transaction or activity it believes to be a possible violation of law or regulation.
- Activity requires reporting if it conducted or attempted by, at, or through the MSB, and involves or aggregates funds or other assets of at least \$2,000.



Confidentiality of SARs

- No MSB, and no director, officer, employee, or agent of any MSB, shall disclose a SAR or any information that would reveal the existence of a SAR.
- Any MSB, and any director, officer, employee, or agent of any MSB that is subpoenaed or otherwise requested to disclose a SAR or any information that would reveal the existence of a SAR, shall decline to produce the SAR or such information, and shall notify FinCEN of any such request and the response thereto.
- 31 CFR 1022.320(d)(1)(ii)(A) explains when revealing SAR and SAR information is not considered prohibited.



What activity prompts a SAR filing?

Activity that:

- Involves funds derived from illegal activity or is intended or conducted in order to hide or disguise funds or assets derived from illegal activity.
- Is designed, whether through structuring or other means, to evade any requirements or regulations under the BSA.
- Serves no business or apparent lawful purpose, and the reporting MSB knows of no reasonable explanation for the transaction after examining the available facts, including the background and possible purpose of the transaction.
- Involves use of the MSB to facilitate any criminal activity.



Examples of Suspicious Activity

- Fraud
- Structuring
- Terrorist Financing
- Money Laundering
- Embezzlement
- Forgeries
- Identity Theft
- Suspicious funds transfers



How to File a SAR

- SARs must be filed within 30 days from the date that the suspicious activity is detected.
- SARs can be filed by logging into the BSA Efiling System and filing FinCEN Form 111.
- Visit <u>www.fincen.gov</u> and click the "E-filing" icon



Home	Step 1. Filing Institution Contact Information	Step 2. Financial Inetitud Where Activity Occurre		Step 4. Suspicious Activity Information	Step 5, Named
.07	Suspicious Act	tivity Report		Version Num	ber: 1.1
Steps to Sub	mit				
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Home	Step 1. Filing Inetitution Contact Information	m Step 2. Financial Institution Where Activity Occurred	Step 3. Subject Information	Step 4. Suspicious Activity information	Step 5. Narrative
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82 Type of financial inst	tution	Other	1		
78 Primary federal regul		Not Applicab	le	•	
79 Filer name (Holding o Institution, or agency		cial	740		
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84 Financial Institution Id	entification Type	_		1	•
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86 City					
87 State		*88 ZIP/Postal Code	*89 Co	untre	
90 Alternate name, e.g., DBA - entity	AKA - Individual or	trade name,			
91 Internal control/file nu	mber				
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51 Financial Institution	Identification T	ype			•
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2 Financial institution	's role in transaction	Selling location P	aying location	Both	
3 Legal name of fina 4 Alternate Name, e.	ncial institution g., AKA - individual or tr	Unknown de name, DBA - entity			
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4 Branch's role in tran	saction Selling loc	ation Paying location	☐ Both		
5 Address of branch o	r office where activity oc	urred			

Home	Step 1. Filing Institution Step 2. Financial Institution Step 3. Subject Step 4. Suspicious Step 5. Name Contact Information Activity Information Step 5. Name	tive
rt I Subject Info	ormation 1 of 1	
2 Check:	if entity, if all critical" subject information is unavailable (Does not include Item 24)	
3 individual's last na or entity's legal na		1
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5 Middle name/initia		
Suffix	Gender •	
6 Date of birth	Unknown	
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Occupation or type	of business	
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9a Website (URL) a	address () ()	- 1/2
20 Corroborative state	ement to filer? 25 Subject's role in suspicious activity	•
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10 State	Unknown *11 ZIP/Postal Code Unknown	
12 Country	Unknown	
6 Form of Identifies	tion for subject Unknown	
Туре	•	0
Number	Issuing State Country	7
21 Relationship of ti	ne subject to an institution listed in Part III or IV (oheok all that apply)	-
a Institution TIN		٥
b Accountan		
c Agent	f Borrower Employee Owner or Controlling Shareholder	
	g Customer J No relationship to institution z Other	
	2 United States of the Control of th	
d Appraiser		
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26 Amount Invalve	ed in this report Amount Unknown No	amount involved	\$.00	b Excessive or unu	usal cash borrowing ag	ainst policy/annuity
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recordkee	ping requirements	z 🔲 Other			a Appraisal fraud		
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Terrorist Financ	ing				c Loan Modificatio		
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Fraud (Type)					39 Were any of the follows	ing product type(s) invo	lived in the suspicious
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Check	f Healthcare Pyramid	scheme			c Commercial pap	er Home	equity loan
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Exchange	small bills for large bills or vice versa	9 🔲 Buspicious receipt	of government payme	ints/benefits	b Foreign currency	e 🔲 Govern	nment payment
3uspicion	concerning the physical condition of funds	h 🔲 Suspicious use of	multiple accounts		c Funds transfer	f Money	orders
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	is EFT/wire transfers is exchange of currencies	Transaction out of	pattern for customer(s	1)	42 Product/Instrument des	cription (If needed)	
ouspiciou	s exchange of currencies	z Other				00	
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Home C	1. Filing Institution entact Information	Step 2. Financial institution Where Activity Occurred	Step 3. Subject Information	Step 4. Suspicious Activity Information	Step 5. Namative
a Excessive insurance b Excessive insurance c Proceeds sent to or d Suspicious life setts 7 Securities/Futures/Option a Insider trading b Market manipulation c Misappropriation	I cash borrowing a received from unr ement sales insura s	gainst policyrannuity (elated third party (nnce (e.g.,8TOLI's, Viaticals)	Unclear or no	emination of policy or confra insurable interest	set .
a Appraisal fraud b Foreclosure fraud c Loan Modification fi	aud		d Reverse mor	lgage fraud	
By Were any of the following Bonds/Notes Commercial mortge Commercial paper Credit card Commercial card Forex transactions Were any of the following Bank/Cashler's che Foreign currency Funds transfer	g Futur ge h Hedge i Home j Home k Insum i Mutur instrument type(s) ck d Gami e Gove f Mone	es/Options on futures or ended or equity loan equity line of credit gance/Annulty products of fund or payment mechanism(s) invoice instruments or ended or e	m Options on sin Penny stocks Prepaid acce Residential m Becurity futur Stocks	ecurities s callicrocap securities z callicroc	Bwap, hybrid, or other derivatives Other (List below)
2 Product/Instrument descri					
3 Market where traded 4 IP address (If available)	00 [j.			
5 CUSIP® number	00 [12	



Susp	icious Acti	vity Report				
	None	Step 1.Filing Institution Contact Information	Step 2. Financial Institution Where Activity Occurred	Step 3. Subject Information	Step 4. Suspicious Activity information	Step 5. Marrative
art V	Suspicious	Activity Information	on - Narrative*	e Instructions		



Tracking my submission

- Filers can check the status of their submissions by logging into their BSA E-filing account and clicking "Track Status".
- Track Status will provide you with a Tracking ID, the status of the submission, and the BSA ID number once one is assigned to the filing.
- If the filing you submitted does not appear in Track Status, it is likely that the submission was not successfully transmitted. You should attempt to submit the completed form again.





Rules For MSBs

- The Rules for MSBs under the Bank Secrecy Act can be found in Chapter X of Title 31 within the Code of Federal Regulations.
- 31 CFR 1022 Rules For Money Services Businesses



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Question and Answer Session

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